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# ATTACHMENT B

This material is filed on 15 days' notice under Section 204(a)(3) of the Communications Act

September I, 1998

Transmittal No. 1076

Magalie Roman Salas Secretary Federal Communications Commission Washington, D.C. 20554

Attention: Common Carrier Bureau

The accompanying tariff material, issued by The Bell Atlantic Telephone Companies and bearing Tariff F.C.C. No. 1, Access Service, is sent to you for filing in compliance with the requirements of the Communications Act of 1934, as amended. This material, filed on fifteen days' notice, is scheduled to become effective September 16, 1998 and consists of tariff pages as indicated on the following check sheets:

Tariff F.C.C. No. 1

Check Sheet Revision No. 981st Revised Page I 127th Revised Page **1.12** 

With this filing, Bell Atlantic proposes to introduce a new offering, Infospeed **DSL** (Infospeed Digital Subscriber Line Service). Infospeed DSL Service provides connectivity and transport of a customer's data using asymmetric digital subscriber line technology.

Support information as specified in Sections 61.49 of the Commission's Rules is included with this filing.

Payment in the amount of \$600.00 has been electronically transmitted to the Mellon Bank in Pittsburgh, Pennsylvania in accordance with the fee program procedures.

-2-

The original of this transmittal letter is being hand-delivered today to the Secretary. In addition, a copy of this transmittal has been electronically delivered today to the Commission via the Internet.

Acknowledgement and date of receipt of this filing are requested. **A** duplicate letter of transmittal is attached for this purpose.

All correspondence and inquiries in connection with this filing must be forwarded to Joe Mulieri, Director, Federal Relations, via facsimile on 202 336-7866 at 1300 I Street, N.W., Suite 400 West, Washington, D.C. 20005.

Joseph J. Mulieri (JL)

Attachments to the Original:

F.C.C. Form 159

#### ACCESS SERVICE CHECK SHEET

Title Pages 1 and 2 and Pages 1 to 982 inclusive of this tariff are effective as of the date shown. Original and revised pages as named below and Supplement Nos. 191, 198, 208, 210, 211, (D) and (D) contain all changes from the original tariff that are in effect on the date hereof.

<u>Page</u>	Number of Revision Except a5 Indicated	Page	Number of Revision Except as Indicated	<u>Page</u>	Number of Revision Except as Indicated
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\*New or Revised Pages

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127th Revised Page 1.12 Cancels 126th Revised Page 1.12

#### ACCESS SERVICE CHECK SHEET (Cont'd)

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903.12 903.13 903.14 903.15	2nd 2nd Original Original	918.5.2 918.6 918.6.1 918.7	1st 19th 6th 10th	<b>94</b> 5 946 946.1 947	7th 9th 3rd 12th

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#### ACCESS SERVICE

#### 16. Packet Data Services (Cont'd)

#### 16.8 Infospeed DSL Service

#### (A) General

Infospeed **DSL** Service is a high speed data access service that uses asymmetric digital subscriber line technology.

#### (B) <u>Definitions</u>

- Asymmetric Digital Subscriber Line (ADSL): an access technology that enables data to be sent over copper facilities.
- 2. **Downstream:** the transmission path from the Company's Infospeed DSL Connection Point to the customer's designated premises.
- 3. Infospeed DSL Connection Point: a location designated by the Company that serves as an aggregation point for the collection of Infospeed DSL traffic from multiple serving wire centers.
- 4. **Splitter:** a passive band filter that divides the frequency of a copper facility.
- Upstream: the transmission path from the customer's designated Premises to the Infospeed DSL Connection Point,

#### (C) Service Description

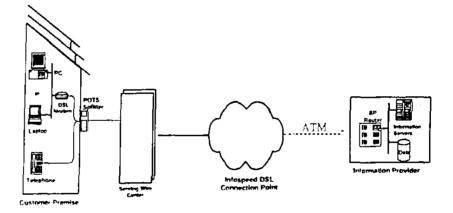
- 1. Infospeed DSL is an access service that uses ADSL. A splitter is installed at the customer's designated premises. Data traffic generated by a customer-provided modem is transported to the Infospeed DSL Connection Point. From there, the traffic is transported to the customer's information service provider via the Company's Asynchronous Transfer Mode Cell Relay Service (ATM), as specified in subsection (D)3, below.
- 2. Three (3) types of Infospeed *DSL* Service are available based on the upstream and downstream speed combinations chosen by the customer:
  - (a) Infospeed 640K: provides maximum speeds of 640 kilobits per second (kbps) downstream and 90 kbps upstream.
  - (b) Infospeed 1.6M: provides maximum speeds of 1.6 megabits per second (Mbps) downstream and 90 kbps upstream.

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- 16. Packet Data Services (Cont'd)
  - 16.8 Infospeed DSL Service (Cont'd)
    - (C) Service Description (Cont'd)
      - **2.** (Cont'd)
        - (c) Infospeed 7.1M: provides maximum speeds of 7.1 Mbps downstream and 680 kbps upstream.
      - 3. The data speeds listed above **are** maximum speeds. Actual speeds may be lower due to the impact of loop distance, modem technology and other factors. Therefore, these data speeds are not guaranteed.
      - 4. The following diagram depicts a generic view of the components of Infospeed DSL Service and the manner in which the components are combined to provide a complete Infospeed DSL Service connection.

# Infospeed DSL



(N)

(N)

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#### ACCESS SERVICE

#### 16. Packet Data Services (Cont'd)

#### 16.8 Infospeed DSL Service (Cont'd)

# (D) Terms and Conditions

- 1. The Company will provision and maintain Infospeed DSL Service from the Infospeed DSL Connection Point to the network interface device (NIDI at the customer's designated premises. The customer is responsible for obtaining a compatible splitter and modem.
- The customer will provide the Company with the necessary information (e.g., customer name and address, circuit address, serving area, etc.) to provision Infospeed DSL Service.
- 3. Access from the Infospeed DSL Connection Point will be provided via the Company's ATM service. The rates and charges for ATM service are in addition to rates and charges for Infospeed DSL Service.
- 4. Infospeed DSL Service will be provisioned over existing Company copper facilities.
- 5. The Company will qualify copper facilities to determine the suitability of such facilities for Infospeed DSL Service. The Company will not provide Infospeed DSL Service on copper facilities that are unsuitable for the Service. Nor will the Company provide Infospeed DSL Service if it determines that such provision will produce interference to other services.
- 6. Infospeed DSL Service will be provided subject to the availability and limitations of Company wire centers and outside plant facilities. A list of wire centers capable of providing Infospeed DSL Service is set forth in Section 16.8(E), following.
- 7. The Company reserves the right to interrupt temporarily Infospeed DSL Service for wire center maintenance, software updates, and in emergency situations.
- The customer will obtain the appropriate authorization to allow the Company's employees or agents to enter the customer's designated premises at any reasonable hour for the purpose of installing, inspecting, or repairing Infospeed DSL Service, or, upon termination of Infospeed DSL Service, removing the Company's equipment,

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#### 16. Packet Data Services (Cont'd)

#### 16.8 <u>Infospeed DSL Service</u> (Cont'd)

# (E) Service Deployment

The Infospeed DSL deployment schedule is shown below:

State	wire Center	Targeted Service Date
DC	Georgia	November 1998
DC	Woodley	November 1998
DC	Dupont	January <b>1999</b>
DC	Georgetown	January <b>1999</b>
MD	Bethesda	November 1998
MD	Silver Spring	November 1998
MD	Wood Acres	November 1998
MD	Montrose	December 1998
MD	Northwood	December 1998
MD	Wheaton	December 1998
MID	Wildwood	December 1998
MD	Beltsville	January <b>1999</b>
MD	Colesville	January <b>1999</b>
MD	Riggs Road	January <b>1999</b>
MD	Central Avenue	February <b>1999</b>
MID	Hyattsville	February <b>1999</b>
MD	Landover	February <b>1999</b>
MD	Suitland	February 1999
NJ	Journal Square	November 1998
NJ	Cliffside Park	December 1998
П	Englewood	December 1998
NJ	Leonia	December 1998
NJ	Bergen	January <b>1999</b>
NJ	Elioabeth	January <b>1999</b>
NJ	Market	January <b>1999</b>
NJ	North Bergen	January <b>1999</b>
NJ	Union City	January <b>1999</b>
NJ	Hackensack	February 1999
NJ	Oradell	February 1999
NJ	Rutherford	February 1999
PA	Squirrel Hill	September 1998
PA	Glenshaw	September 1998
PA	Oakland	September 1998
PA	Bala Cynwyd	October 1998
PA	Beaver Falls	October 1998
PA	Bethel Park	October 1998
PA	Carnegie	October 1998
PA	Connellsville	October 1998
PA	Greensburg	October 1998
PA	Ardrnore	November 1998
PA	Bryn Mawr	November 1998
PA	Jenkintown	November 1998

Note: The Infospeed DSL targeted service dates are subject to technical considerations and equipment availability.

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# 16. Packet Data Services (Cont'd)

#### 16.8 Infospeed DSL Service (Cont'd)

### (E) Service Deployment (Cont'd)

State	Wire Center	Targeted Service Date
PA	Willow Grove	November 1998
PA	New Kensington	November 1998
PA	New Castle	November 1998
PA	Washington	November 1998
PA	Uniontown	November 1998
PA	Bethayres	December 1998
PA	Phoemixville	December 1998
PA	Royersford	December 1998
PA	Waverly	December 1998
PA	Chestnut Hill	January <b>1999</b>
PA	Coatesville	January <b>1999</b>
PA	Collegeville	January <b>1999</b>
PA	Downingtown	January. <b>1999</b>
PA	Perkasie	January <b>1999</b>
PA	Soudertown	January <b>1999</b>
VA	Braddock	September 1998
VA	Fairfax	September 1998
VA	Falls Church	September 1998
VA	Lewinsville	September 1998
VA	Springfield	September 1998
VA	Arlington	November 1998
VA	Columbia Pike	November 1998
VA	Barcroft	November 3998
VA	Alexandria	December 1998
VA	Annandale	December 1998
VA	Cameron	December 1998
VA	Merrifield	December 1998
VA	Burgundy Road	January 1999
VA	Franconia	January 1999
VA	Vienna	January <b>1999</b>

Note: The Infospeed DSL targeted service dates are subject to technical considerations and equipment availability.

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#### 16. Packet Data Services (Cont'd)

#### 16.8 Infospeed DSL Service (Cont'd)

#### (N)

#### (F) Rate Regulations

- 1. A recurring monthly rate is charged for each service.
- 2. A nonrecurring rate applies for the installation of each service. The same rate applies for a change in service configuration (i.e., a change in data speeds).
- 3. If a customer cancels Infospeed DSL Service to a designated premises within thirty (30) days of installation, the customer will not be charged the foregoing recurring and nonrecurring charges.

# (G) Rates and Charges

	USOC	Monthly Rate	Nonrecurring Charqe	
Infospeed DSL 640K	ADAAl	\$ 39.95	\$ 99.00	{
Infospeed DSL 1.6M	ADAB2	59.95	99.00	į
Infospeed DSL 7.1M	ADAC3	109.95	99.00	(N)

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# THE BELL ATLANTIC TELEPHONE COMPANIES

# TARIFF F.C.C. NO. 1

Infospeed Digital Subscriber Line Service

# **DESCRIPTION AND JUSTIFICATION**

Transmittal No. 1076

# **SEPTEMBER 1,1998**

SECTION	DESCRIPTION
1	Description and Justification
2	Compliance with Commission Rules
3	Cost Development
4	<b>Demand. Rates and Revenues</b>
5	Workpapers

#### **SECTION 1**

#### **DESCRIPTION AND JUSTIFICATION**

# A. Introduction

Bell Atlantic' with this filing introduces Infospeed Digital Subscriber Line (**DSL**) Service in Section 16 of its Tariff F.C.C. No. 1.

Infospeed DSL is an interstate data access service that uses asymmetric digital customer line (ADSL) technology, which enables data to be sent at high speeds over copper facilities. The frequency hand of a customer'scopper facility is divided by a passive band filter at the customer's premises. The customer's ability to make and receive voice calls over the copper facility is unaffected by this service. Data traffic is transported at high speeds over the higher frequency hand io a specially equipped wire center, and from there to an Asychronous Transfer Mode Cell Relay Service (ATM) switch, which serves as an aggregation point for multiple wire centers. Internet Service Providers (ISPs) and other carriers connect to Infospeed DSL Service using ATM service offered in Section 16.6of the tariff.

Bell Atlantic's Infospeed DSL Service will dramatically increase the speed at which consumers can communicate over the Internet. Its maximum speed of 7.1 Mbs is over 12,000% faster than a 56Kbs modem. These lightning speeds will make use of the Internet more efficient and enjoyable, and will likely result in increased use of the Internet by consumers in Bell Atlantic's serving area

The Service has the added advantage of reducing the congestion on the public switched

<sup>&#</sup>x27; The Bell Atlantic telephone companies ("Bell Atlantic") covered by this filing are Bell Atlantic-Delaware, Inc.; Bell Atlantic-Maryland, Inc.; Bell Atlantic-New Jersey, Inc.; Bell Atlantic-Pennsylvania, Inc.; Bell Atlantic-Washington, D.C.. Inc.; and Bell Atlantic-West Virginia, Inc.

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network. Most residential Internet users today connect to the Internet via the circuit-switched voice network. A study completed in 1996by Bell Atlantic found that, during a four week period, the average length of all ISP calls was 18 minutes compared with 4 to 5 minutes voice calls. In a switched network, these longer holding time calls tie up both switching resources and interoffice trunks. This results in increased costs to Bell Atlantic and its customers as Bell Atlantic adds facilities to its voice network to help cope with the network congestion. Infospeed DSL Service will help alleviate this problem by diverting data traffic from the voice network to dedicated data connections.

Infospeed DSL Service is appropriately filed as an interstate access service. The Commission defines an "access service" to include "services and facilities provided for the origination or termination of any interstate or foreign telecommunication." Infospeed DSL Service will be used to originate and terminate Internet traffic. The Commission consistently has classified enhanced services, such as Internet traffic as interexchange, and predominantly interstate, since its first order creating the ESP exemption and continuing through the present reiterating the conclusion most recently in its report to Congress on universal service. Even where the Commission has treated ISP traffic like local traffic, it has done so based on an explicit exemption from access charges that recognize the Commission's jurisdiction over interstate service.

<sup>&</sup>lt;sup>2</sup> 47 C.F.R. § 69.2(b).

<sup>&</sup>lt;sup>3</sup> See, e.g., MTS and WATS Market Structure, 97 FCC 2d 682, ☐ 78 (1983) (ESPs use "local exchange services or facilities . . . for the purpose of completing interstate calls"); id. at ☐ 83 (ESPs use "exchange service for jurisdictionally interstate communications"); Amendments of Pan 69 of the Commission's Rules, 2 FCC Rcd 4305, 4306 (1987) (ESPs "like facilities-based interexchange carriers and resellers, use the local network to provide interstate services"); In re Access Charge Reform, 11 FCC Rcd 21354.0 284 (ESPs use "incumbent LEC facilities

# **B.** Service Description

Infospeed DSL Service transports a customer's data from the network interface device (NID) to an ATM port located within the same LATA (Infospeed DSL Connection Point). The customer installs a passive band filter, known as a splitter, on the customer's side of the NID. The splitter divides the frequency band of the customer's line. The low frequency band continues to be used for voice communications. The high frequency band is used for data traffic, which is sent and received via a customer-supplied modem. The modem connects to the customer's computer using a customer-supplied network interface card.

At the serving wire center, the customer's loop is connected to Bell Atlantic's Digital Subscriber Line Access Multiplexer (DSLAM). The DSLAM diverts voice traffic to a voice switch. The data traffic is carried over interoffice facilities to the Infospeed DSL Connection Point. The Infospeed DSL Connection Point is accessed via Bell Atlantic's ATM network.

Three types of Infospeed DSL Service are available based on the upstream (to the Infospeed DSL Connection Point) and downstream (Io the customer) peak speed combinations chosen the customer: (I) Infospeed 640K provides maximum speeds of 640 kilobits per second (Kbps) downstream and 90 Khps upstream; (2) Infospeed 1.6M provides maximum speeds of I.6 megabits per second (Mbps) downstream and 90 Kbps upstream; (3) Infospeed 7.1M provides maximum speeds of 7.1 Mbps downstream and 680 Kbps upstream.

Bell Atlantic will pre-qualify local loops to determine if they are compatible with Infospeed DSL Service. Loop length, or the presence of bridge taps, load coils, repeaters, among other things. may make a loop incompatible for use with the Service. Bell Atlantic will not

to originate and terminate interstale calls"); Universal Service Report, [] 146 (ESPs use "local exchange networks to originate and terminate interstate services").

provision Infospeed DSL Service if it determines that it is not technically feasible to **do** so over existing copper facilities or if Infospeed DSL Service will interfere with any other service.

Competitive local exchange carriers will have access to loop pre-qualification infomiation, where available, via a graphical user interface to a Bell Atlantic database.

While Bell Atlantic anticipates that backbone providers, ISPs and other carriers will be the principal customers for the Service, the proposed tariff contains no user limitations, and Bell Atlantic will provide Infospeed DSL Service on a non-discriminatory basis on request to any customer.

# C. <u>Deployment</u>

Bell Atlantic will deploy Infospeed DSL Service in selected wire centers based upon market demand and the suitability of facilities. The wire centers where Bell Atlantic will initially offer Infospeed DSL Service are listed in Section 16.8(G) of the tariff. <sup>4</sup> Bell Atlantic may add wire centers to this list periodically.

# D. <u>Application of Rates</u>

Bell Atlantic is proposing a monthly flat recurring rate and a nonrecurring installation charge for Infospeed DSL Service. The recurring rate differs based on the speed combination selected.

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<sup>&</sup>lt;sup>4</sup> Infospeed DSL target service dates are subject to technical considerations and equipment availability

# **SECTION 2**

# COMPLIANCE WITH COMMISSION'S RULES

This filing includes documentation to comply with §§61.49(g) and (h) of the Commission's Rules.' which specify the material required to support new service tariff filings. This material includes 1) a study containing a projection of costs for a representative 12-month period, 2) estimates of the effect of the new service on traffic and revenues, and 3) supporting workpapers for estimates of costs, demand, and revenues. Section 3 -- Costs, Demand, Rates, and Revenues, and the attached workpapers, contain the information required to comply with §§61.49(g) and (h).

<sup>5</sup> 47 C.F.R. §§ 61.49(g) and (h)

# SECTION 3

# COSTS, DEMAND, RATES, and REVENUES

# A. <u>Cost Development</u>

# (1) <u>Recurring Charees</u>

Bell Atlantic performed a cost study to determine the investment required to deploy Infospeed-DSL Service. The unit investments were multiplied by account-specificannual cost factors to calculate the direct cost components of depreciation, cost of money, income taxes, maintenance, administration, and other taxes. The recurring costs and annual costs are shown on Workpaper 1.

# (2) <u>Nonrecurring Charees</u>

Jask-oriented studies were used to develop the labor costs associated with the installation activities required for Infospeed DSL Service. The time required to provision the Service was multiplied by the applicable labor rate to calculate the nonrecurring costs. Certain of the nonrecurring costs will be recovered through the recurring rate. The nonrecurring cost development is shown on Workpaper 2.

# (3) Ratios

Bell Atlantic developed ratios in order to compare I) investment-related recurring direct unit costs, and unit investment and 2) direct unit costs and rates. These ratios are shown at the bottom of the respective cost workpapers.

# B. Demand Forecast

The demand forecast for the Service is based on consumer surveys. The demand forecast is shown on Workpaper 3.

# C. Cross-Elastic Effects

Bell Atlantic does not foresee significant cross-elasticities with its other services.

# D. Rates

Bell Atlantic first developed direct recurring and nonrecurring costs, as shown above, to determine the minimum level at which prices can be set. Conditions that impact the price for the Service were evaluated to determine the proposed rates for the Service. Such conditions include the prices of competitive alternatives available to customers, pricing levels at which customers have indicated a willingness to pay, and other marketplace conditions. Nonrecurring rates are set at or slightly above direct cost. Recurring rates are set above direct costs.

# E. <u>Revenue Forecast</u>

The projected revenues for the Service were calculated by multiplying the proposed rates by the projected demand. The projected revenues are calculated in Workpaper 3.

# **SECTION 5**

# WORKPAPERS

Workpaper I Recurring Costs - End User Access Connections

Workpaper 2 Nonrecurring Costs

Workpaper 3 Demand, Annual Costs and Revenues

# Sheet1

BELL ATLANTIC WORKPAPER 1

# InfoSpeed-DSL END USER ACCESS CONNECTION RECURRING COST DEVELOPMENT

<u>ITEM</u>	SOURCE	Option 1 COST	Option 2 COST B	Option 3 COST <b>©</b>
1. Unit Investme	nt Company Stud	ly		
2. Depreciation	Company Stud	ly		
3. Cost of Money	Company Stud	ly		
4. Income Taxes	Company Stud	у		
5. Maintenance	Company Stud	у		
6. Administration	Company Stud	у		
7. Other Taxes	Company Study	у		
8. Total Direct Co	ost Ln 2Ln 7			
-	rtion of nonrecurring cost e cost of money(11.25%)			
10. Other Expens	es Company Study	′		
11. Total Annual C	Cost Ln 8Ln10			
12. Monthly Cost	Ln 11/12			
13 Monthly Rale		539.95	\$59.95	\$109.95
Ratios				

#### <u> Ratios</u>

- 13. Annual Cost/Investment Ln 8/Ln 1
- 14. Cost/Monthly Rate Ln 12/Ln 13
- 1 Unit Investment include capitol required to purchase SONET equipment, Central Office Muxes and InterOffice facilities.
- 2 Other Expenses relates Io the support functions performed by Network and Marketing, Research and Development. Procurement. and Information Systems.

BELL ATLANTIC WORKPAPER 2

# InfoSpeed-DSL NONRECURRING INSTALLATION COSTS

LABOR

END IS ONN CTION

TOC RATE COST

#### <u>NETWORK</u>

- ATU-C Preassignment CO Technician
- ATU-C Inventory AT/ELA
- ATM Inventory/OSS PVC Special Clerk
- ATM Port Assignment CO Technician
- Router Provisioning CO Technician

**TOTAL** 

# SERVICE ACTIVATION

- Cross Connect Frame Attendant
- MLAC RMA -AS. ADM.
- Engineering RMA AS. ADM.
- Disc. Cross Connect Frame Attendant

**TOTAL** 

#### SERVICE ESTBLISHMENT CHARGE

- Gateway Router Provisioning
- CLA Updates Control Sub Syslem
- SO Processing Disconnect CSS

**TOTAL** 

#### SPEED CHANGE

Cross Connecl-Frame Atlendanl Disc, Cross Conned-Frame Allendant

**TOTAL** 

#### SERVICE ORDER

TOTAL NONRECURRING COST (Portion of Nonrecurring costs lo be recovered Ihrough Recurring rale)

NET NONRECURRING COSTS

NONRECURRING RATE

\$99.00

BELL ATLANTIC WORKPAPER 3

# InfoSpeed-DSL ANNUAL DEMAND, COST. AND REVENUES

	Annual Demand	Cost	Rate	Annual Cost	Annual Reunues
ITEM	е	<u>B</u>	<u>C</u>	D=A*B	<u>E=A*C</u>
RECURRING					
End User Access Connection					
Option1	60,425		\$39.95		\$2,413,978.75 .
Option 2	17,025		\$59.95		\$1,020,648.75
Option 3	5.700		\$109.95		\$626.715.00
RR N					
End User Access Connection	83.150		\$99.00		\$8.231.850.00

Bell Atlantic
13001 Street N.W.
Suite 400W
Washington, DC 20005
(202) 336-7850
Fax: (202) 336-7866
E-Mail: joseph.j.mulieri@bellatlantic.com

Joseph J. Mulieri Director Government Relations - FCC



THE ATTACHED COST
INFORMATION IS BEING
SUBMITTED UNDER SEAL in support
of Transmittal No. 1076 which is being filed
on a streamlined basis on a 15 days notice
under Section 204 (a)(3) of the
Telecommunications Act.

September 1, 1998

Ms. Magalie Roman Salas Secretary Federal Communications Commission 1919 M Street, N.W. Washington, D.C. 20554

Re: Bell Atlantic Request for Confidential Treatment of Cost Information Filed Under Seal in Support of Transmittal No. 1076

Dear Ms. Salas:

Today, Bell Atlantic is filing Transmittal No. **1076**, under its F.C.C. No. 1 Access Service **Tariff**, to introduce Infospeed-Digital Subscriber Line Service. Transmittal No. 1076 is being filed on **15** days notice pursuant to the Commission's **Tariff Streamlining Order**.'

Because of the highly competitivenature of this service, Bell Atlantic has redacted the cost information associated with Transmittal No. 1076. Accordingly, Bell Atlantic is hereby requesting, pursuant to Sections 0.457 and 0.459 of the Commission's rules, 47 C.F.R., Section 0.457 and 0.459, pursuant to Exemption 4 of the Freedom of Information Act ("FOIA"), 5 U.S.C. Section 552 (b)(4), and pursuant to the <u>Tariff Streamlining Order</u> and rules adopted thereunder, that such cost information be treated as confidential and be made subject to the standard Protective Order and Declaration adopted by the Commission in the <u>Tariff Streamlining Order</u> and published in Appendix B thereof.

<sup>&</sup>lt;sup>1</sup> Tariff Streamlining Order, CC Docket No. 96-187, Released January 31, 1997.

Under Exemption 4 of the FOIA, commercial or financial infomation is held to be confidential, and thus entitled to protection, if disclosure of such information would, <u>inter alia</u>, be, likely to cause substantial harm to the competitive position of the person from whom the information was obtained. See <u>National Parks and Conservation Ass'n v. Morton</u>, 498 F.2d 765, 770 (D.C. Cir. 1974): Critical Mass Energy Project v. NRC, 830 f.2d 278 (D.C. Cir. 1987).

The information for which Bell Atlantic seeks confidential treatment is competitively sensitive investment and cost data, which if made available to competitors and alternate providers would provide such entities with valuable information regarding Bell Atlantic's cost structure.

There are many competitive alternatives to Bell Atlantic's proposed Infospeed Digital Subscriber Line Service (Infospeed DSL). Cable modem and direct PC providers (internet access provided directly to a PC via satellite) abound and provide high speed access services which directly compete with Bell Atlantic's proposed offering. In addition, Bell Atlantic has over 200 approved interconnection agreements with Competitive Local Exchange Carriers (CLECs) in its service area. All of these CLECs are at least potential competitors with many already offering a competitive service. Attachment A provides a list of website locations containing examples of offerings that directly compete with Bell Atlantic's proposed Infospeed DSL Service.

For the reasons cited above, Bell Atlantic respectfully requests that the Commission grant confidential treatment to the cost information submitted in support of Transmittal No. 1076, and, that such information be subject to the standard protective order provided for in the <u>Tariff Streamlining Order</u>, Pursuant to the non-disclosure agreement that provides for review of information granted confidential treatment by interested parties, for the specific purpose of review and comment on the instant transmittal only, Bell Atlantic will provide access and review of such information to signatories of such an agreement at the following locations:

- □ Joseph Mulieri
   Director FCC Relations
   13001 Street. N.W. Suite 400W
   Washington, D.C. 20005
   (202) 336-7850
- □ Lawrence Graham
  Senior Specialist
  2980 Fairview Park Dr.
  Falls Church, VA. 22042
  (703) 645-1287

Should you have any questions regarding this material please do not hesitate to contact me.
Sincerely,
Joseph Mulieri

Attachment

#### Attachment A

# Cable Modem Providers:

- @ Home www.home.net
- Comcast@Home www.comcastonline.com
- Cablevision@Home-www.optimurnonline.com
- Cox@Home www.cox.com/highspeed
- Cnet (Industry News) www.cnet.com/content/features/techno/cablemodems
- Cable Modem Index rpcp.mit.edu/~gingold/cable/

# **Satellite Providers:**

- Viewmax www.viewmax.com
- DirectPC www.direcipc.com

# **Competitive Local Exchange Carriers:**

- Winstar www.winstar.com
- RCN/Erols www.rcn.com
- Covad www.covad.com
- Intermedia www.inlennedia.com

# FCC Has Substantially Granted BellSouth Pricing Flexibility for ADSL Telecommunications Services

- BellSouth has FCC Phase I Pricing Flexibility for ADSL Service for 80.5% of its inregion MSA population. With Phase 1 relief, BellSouth may file ADSL tariffs
  offering volume and term discounts on one day's notice with no cost support and file
  ADSL contract tariffs on one day's notice.
- BellSouth has FCC Phase II Pricing Flexibility for ADSL Service for **64.2%** of its inregion MSA population. **With Phase II relief**, BellSouth's ADSL service is removed completely from FCC price cap regulation and Part 69 rate structure requirements, and BellSouth may amend its ADSL Tariff on one day's notice with no cost support.
- If the FCC grants BellSouth's pending pricing flexibility application (filed in August 2002). then BellSouth would have Phase 1 pricing flexibility for 82.4% of the MSA population in its service area and Phase II pricing flexibility for 67.7% of the MSA population in its service area.
- BellSouth's total in-region MSA population is **37,009,207**.

MSAs Where BellSouth Has Phase I / II Pricing Flexibility <sup>1</sup>	MSA Population <sup>2</sup>	Phase I	Phase II
Asheville, NC	215,180	X	<del>                                     </del>
Atlanta, GA	3,857,097	$\frac{X}{X}$	X
Augusta, GA/SC	460,826	$\frac{X}{X}$	
Baton Rouge, LA	578,946	X	X
Biloxi-Gulfport, MS	353,205	<u>X</u>	X
Birmingham, AL	915,077	X	
Burlington, NC	121,100	X*	
Charlotte-Gastonia, NC	1,417,217	X	X
Chattanooga, TN-GA	452,034	X	X
Clarksville-Hopkinsville, TN/KY	201,352	X*	
Columbia, SC	516,251	X	X*
Columbus, GA/AL	271,417	X	
Daytona Beach, FL	474,711	X	X
Evansville IN/KY	291,181	X*	X*
Gainesville, FL	198,484	X	X
Greensboro-Winston-Salem-High Point, NC	1,179,384	X	X
Greenville-Spartanburg, SC	929,565	X	<del></del>
Huntsville, AL	343,418	X	
Jackson, MS	432.647	X	Y

Jacksonville, FL	1,056,332	X	X
Knoxville, TN	672,087	X	X
Lafayette, LA	377,238	X	X*
Lake Charles, LA	180,607	X	X
Louisville, KY	1,005,849	X	X
Melbourne-Titusville-Palm Bay, FL	470,365	X	X
Memphis, TN	1,105,058	X	X
Miami-Fort Lauderdale-Hollywood, FL	3,711,102	X	X
M <sub>1</sub> - ''	~~~ .=^	X	
		X	X
Montgomery, AL	322,441	X	X
Nashville-Davidson, TN	1,171,755	X	X
New Orleans, LA	1,305,479	X	
Orlando, FL	1,535,004	X	_X
Owensboro, KY	91,179	X*	X*
Panama City, FL	147,958	X	
Pensacola, FL	403,384	X	X
Raleigh-Durham, NC	1,105,535	X	X
Savannah, GA	288,426	X	X
Shreveport, LA	377,673	X	X
West Palm Beach-Boca Raton, FL	1,049,420	X	X
Wilmington, NC	222,109	X	X

<sup>\*</sup> Indicates that BellSouth has a pending petition for Phase I and Phase II pricing flexibility for ADSI service. See BellSouth Petitionfor Pricing Flexibility for Special Access ond Dedicated Transport Services, Public Notice, DA 02-1925, WCB/Pricing (rel. Aug. 6, 2002).

In the Matter & BellSouth Petition for Pricing Flexibility for Special Access and Dedicated Transport Services, Memorandum Opinion and Order, 15 FCC Rcd. 245588 (CCB 2000) and Errata, CCB/CPD 00-20 (rel. Jan. 3, 2001), recon. denied, Memorandum Opinion and Order, 16 FCC Rcd. 18174 (2001).

<sup>&</sup>lt;sup>2</sup> Population data from United States Census Bureau, Population Division, *found at*, <a href="http://eire.census.gov/popest/archives/1990.php?PHPSESSID=8b645d203a5c2ad31a8b450d28f55056">http://eire.census.gov/popest/archives/1990.php?PHPSESSID=8b645d203a5c2ad31a8b450d28f55056</a> Population estimates are as of July 1, 1999.

# BULK DSL IS A TELECOMMUNICATIONS SERVICE UNDER THE ACT, EVEN WHEN USED AS AN INPUT FOR INFORMATION SERVICE

■ The FCC's 1998Advanced Services MO&O held that advanced services offered by incumbent LECs, including DSL:

"...are telecommunications services... Moreover, to the extent that such a service is offered for a fee directly to the public, it is a 'telecommunications service.'"

The Advanced Services MO&O also held that:

"Incumbent LECs have proposed, and are currently offering, a variety of services in which they use xDSL technology and packet switching to provide members of the public with a transparent, unenhanced, transmission path. Neither the petitioners, nor any commenter, disagree with our conclusion that a carrier offering such a service is offering a 'telecommunications service'. ..BOCs offering information services to end users of their advanced service offerings, such as xDSL, are under a continuing obligation to offer competing ISPs nondiscriminatory access to the telecommunications services utilized by the BOC information services."

Deployment of Wireline Services Offering Advanced Telecommunications Capability, Memorandum Opinion and Order, 13 FCC Rcd. 24011, ¶¶ 35-37 (1998).

 2001 CPE/Enhanced Services Unbundling Order held DSL services are subject to Title II of the Act:

"The internet service providers require ADSL service to offer competitive internet access service. . . .In addition, we would view any such discrimination in pricing, terms, or conditions that favor one competitive enhanced service provider over another or the camer, itself, to be an unreasonable practice under section 201(b) of the Act."

Policy and Rules Concerning the Interstate, Interexchange Marketplace, Report and Order, 16 FCC Rcd 7418, ¶ 46 (2001).

■ In the 1999 Advanced Services Second R&O, FCC found that:

"bulk DSL services sold to Internet Service Providers. . . are lelecommunications services, and as such, incumbent LECs must continue to comply with basic common camer obligations with respect to these services. These obligations include: providing such DSL services upon reasonable request; on just, reasonable, and nondiscriminatory terms; and in accordance with all applicable tariffing requirements.

Deployment of Wireline Services Offering Advanced Telecommunications Capability, Second Report and Order, 14 FCC Red. 19237, ¶ 21 (1999)

# BOC BASIC SERVICES ARE REGULATED UNDER TITLE II OF THE ACT

"We do not accept Bell Atlantic's argument that basic services with interstate enhanced services are not subject to interstate tariffing under Title II of the Act. Bell Atlantic seems to reason that because enhanced services are not common carrier services under Title 11, the basic services that underlie enhanced services are somehow not subject to Title II. We do not agree. Enhanced services by definition are services 'offered over common camer transmission facilities.' Since the Computer II regime, we have consistently held that the addition of the specified types of enhancements (as defined in our rules) to a basic service neither changes the nature of the underlying basic service when offered by a common carrier not alters the carrier's tariffing obligations, whether federal or state, with respect to that service. Computer III does not change this principle."

Filing und Review of Open Network Architecture Plans, Memorandum Opinion and Order, 4 FCC Rcd 1, ¶ 274 (1988) (emphasis added)

• "The Commission previously concluded that the 1996 **Act's** definitions of telecommunications service and Information service essentially correspond to the pre-existing categories of basic and enhanced services, in that they were intended to refer to separate categories of services."

Federal-Slate Joint Board on Universal Service, Report to Congress, 13 FCC Rcd. 11501, 11531, ¶ 33 (1998)

• Under Cornpuler III, "[w]e retained, however, the two fundamental regulatory categories for telecommunications services established under Computer II: basic services, which are subject to common carrier regulation under Title II of the Act, and enhanced services, which are not subject to such regulation."

Filing and Review of Open Network Architecture Plans, Memorandum Opinion and Order, 4 FCC Rcd 1, ¶ 16 (1988)

"We believe, therefore, that the second prong of the *NARUC I*, test, i.e., the Commission's determination of the need to impose an obligation to serve the public indifferently is critical to our discussion here. 525 F. 2d at 642-43. In this respect, we believe that our approach in this [Computer II] proceeding draws on, and can be reconciled with the D.C. Circuit's *NARUC I* decision."

Second Computer Inquiry, Memorandum Opinion and Order, 84 FCC 2d. 50, ¶ 118 (1980)

■ Title I Jurisdiction Untested: GTE Service Corp. v. FCC, 474 F.2d 724 (2<sup>nd</sup> Cir. 1973) held that FCC had Title I jurisdiction in Computer1 to regulate a common camer's entry into the unregulated field of computer processing, since camer's unregulated activities might substantially effect the carrier's regulated activities (i.e., discrimination and cross-subsidy). Id., 731. In CCIA v. FCC, 693 F.3d 198 (D.C. Cir. 1982) reached substantially the same conclusion regarding Computer 11. While FCC may have some Title I authority over information services, it is an open issue whether FCC has authority to impose Title 11-type regulation using Title I jurisdiction. Uncertainty is the result for ISPs and carriers.

# NARUC I ALSO COMPELS REGULATION AS TITLE II COMMON CARRIERS

"The common law definition of common carrier is sufficiently definite as not to admit of agency discretion in the classification of operating communications entities."

NARUC v. FCC, 525 F.2d 630,644 (D.C. Cir. 1976) (NARUCI).

Not only arc incumbent LEC services offered on a common carrier basis (i.e., first prong of NARUC I) but, under NARUC I, "the public interest requires common carrier operation" of such services because the provider "has sufficient **market** power to warrant regulatory treatment as a common carrier," measured by the existence or lack thereof of "sufficient alternative facilities."

Virgin Islands Tel. Corp. v. FCC, 198 F.3d at 924-25 (citing Cable & Wireless, PLC, Cable Landing License, 12 FCC Rcd 8516, ¶¶ 14-15 (1997)).

■ ISPs lack sufficient alternative facilities.

FCC's July 2002 Section 706 Status Report shows that incumbent **LECs** provide **97%** of **DSL** services.

"High-speed Services for Internet Access: Status as of December 31, 2001," Industry Analysis and Technology Division, FCC Wireline Competition Bureau, at 3 (July 2002).

SBC "estimated SBC's market share by multiplying the total ADSL market share in the region by 95 percent."

SBC Petition for Expedited Ruling, Crandall/Sidak Declaration ¶ 55 (incorporated in CC Dkt. No. 01-337).

Consumers lack sufficient alternative facilities.

Even with two providers, duopoly is not sufficient. Also, consumers cannot effectively switch from DSL to cable: "lock in" contracts, CPE purchase specific to DSL, and inherent delay and hassles to go from DSL to cable. Consumers face far greater transactions costs than switching from one long-distance provider to another.

In 40% of zip codes in US, there is no competition at all (i.e., one or no providers) for high-speed transmission over DSL or cable.

See Table 10 (Expanded version), found ut, http://www.fcc.aov/Bureaus/Common\_Carrier/Reports/FCC-State\_Link/IAD/Tbl\_10\_ Expanded Dec\_2001.xls

ILECs continue to engage in discriminatory practices harmful to ISP market

SBC-Ameritech demonstrated ability to engage in **DSL** "price squeeze" (see EarthLink letter of September 9, 2002 in 01-337).

Verizon **DSL PARTS** discriminatory tariff – Verizon discriminates against ISPs by charging ISPs well above costs for the same DSL service as PARTS (see EarthLink letter of October 2, 2002 in DA-2140 (attached)).

EarthLink, Inc. Ex Parte Presentation - CC Dkt. No.s 02-33, 01-337, DA-2140

# ILEC DEREGULATION WOULD SERVENO LEGITIMATE PURPOSE OF THE ACT

ILECs already have a path for deregulation

Section 10 of the Act requires specific showing

ILEC-affiliated ISP services are not regulated, and never have been

Special Access Pricing Flexibility -- BellSouth has already obtained substantial deregulation of DSL telecommunications service prices (see attached)

ILEC-to-Cable regulatory panty is not a goal of the Communications Act

Deregulation of ILECs disserves goals of the Communications Act by significantly harming ISP competition and diminishing consumer choice.

47 U.S.C. §§ 230(b), 157(a).

In 1999, FCC explained that Section 706 goals furthered when incumbent LECs offer DSL to ISPs "at the lowest possible price" so that "consumersultimately benefit through lower prices and greater and more expeditious access io innovative, diverse broadband applications by multiple providers of advanced services."

Deployment of Wireline Services Offering Advanced Telecommunications Capability, Second Report and Order, 14FCC Rcd. 19237, ¶ 20 (1999) (emphasis added).

# ILEC DEREGULATION WILL RAISE SUBSTANTIAL SECTION 214 DISCONTINUANCE ISSUES

- Discontinuation of ILEC Bulk DSL Tariffs will remove the common carriage service for ISPs and hundreds of thousands of high-speed end users
- ILECs offer no proposals/solutions for rates, terms, conditions of DSL transmission service that would apply for the underlying DSL services

Nothing commercially reasonable about ILECs actions

No promises of just, reasonable, and nondiscriminatory continuation of DSL services

- @Home situation in the making
- Creates significant uncertainty
- What's the plan for transition of DSL services?